

Health and Wellbeing Report (For information)

MEETING: Health and Wellbeing Board

DATE: 19th June 2014

SUBJECT: Action Plan for Learning Disabilities and Challenging Behaviour 2014-2016:
1. Immediate priorities emerging from the Winterbourne View Concordat.
2. Strategic Development Work – actions to be considered as part of the refresh of the Learning Disability Strategy

REPORT FROM: NHS Bury Clinical Commissioning Group and Bury Council

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1.0 BACKGROUND

- 1.1 Following the investigation by the BBC's Panorama programme in 2011, which revealed abuse of patients at Winterbourne View Hospital; the Government set up a review, led by the Department of Health, which investigated the failings to understand what lessons should be learnt to prevent similar abuse and the actions necessary to improve quality of care for vulnerable groups.
- 1.2 Following this, the Department of Health developed the 'Winterbourne View Concordat', in partnership with key stakeholders. The Concordat outlines a commitment to transform the way services are commissioned and delivered for people with learning difficulties that also have challenging behaviour or mental health conditions. It sets out a vision whereby *'all parts of the system – commissioners, providers, the workforce, regulators government, all agencies, councils and providers, the NHS and the police - have a role to play in driving up standards.'*
- 1.3 The Winterbourne View Concordat requires specific actions to be taken by all stakeholders. One of the main requirements for Bury CCG and Bury Council is to set out a *'joint strategic plan to commission the range of local health, housing, and care support services to meet the needs of people with challenging behaviour in their area'*.

2.0 PURPOSE OF THE REPORT

- 2.1 This report outlines Bury's response to the requirements of the Winterbourne View Concordat.

2.2 The local response is split into two workstreams, outlined in the attached Action Plan (appendix 2 and 3) :

(i) **Immediate priorities emerging from the Winterbourne View Concordat**

A draft Action Plan has been developed focusing on how Bury CCG, Bury Council and key partners will respond to the immediate requirements of the Winterbourne View Concordat (see Appendix 2).

These actions can be achieved in the short term. They are operational actions which focus on ensuring care services are appropriate, that people are safe from harm, and that effective monitoring processes are in place.

It should be noted that nine people from Bury meet the Winterbourne criteria. They are currently placed in in-patient settings. Three of the nine people are fully funded directly by Bury CCG and the other six are fully funded by the NHS regionally.

(ii) **Strategic Development Work – actions to be considered as part of the refresh of the Learning Disability Strategy**

The Bury Learning Disability Strategy is scheduled for a refresh in 2014-15. This presents an opportunity to more fully consider the needs of people with complex learning disabilities and challenging behaviour as part of the refresh of the Learning Disability Strategy.

It is proposed that the Bury Learning Disability Strategy will be an all age strategy, covering the health, education and social care needs of all people with low, moderate and complex learning disabilities in Bury.

The draft Action Plan (see Appendix 3) is an initial outline for the development of a Learning Disability Strategy for Bury.

It would make a better use of resources to develop one all-age strategy which considers the needs of all people with learning disabilities, rather than have separate strategies for those people with challenging behaviour and the rest of the cohort with other learning disabilities.

3.0 HOW THE ACTION PLAN WAS DEVELOPED

3.1 Bury CCG led a number of meetings and workshops with key partners, including Bury Council Adult Care Services staff and Children and Young People's Services staff; and Pennine Care NHS Foundation Trust's Adult Learning Disabilities Team.

3.2 The purpose was to identify ways to improve care for patients with complex and challenging behaviour in Bury. This included a review of the patient journey of the people fulfilling the Winterbourne criteria, who are currently in in-patient settings.

- 3.3 As a result of these meetings and workshops, a 'Learning Disability Plan on a Page' was developed (see Appendix 1). It identifies five objectives for improving learning disability services.
- 3.4 The Department of Health established a Winterbourne View Joint Improvement Programme (JIP) Team, led by the LG, and NHS England, to monitor how all local areas are responding to the Winterbourne View Concordat.
- 3.5 The Learning Disability Plan on a Page (Appendix 1) was submitted to the Winterbourne View Joint Improvement Programme (JIP) Team in May 2014 to provide assurance regarding Bury's future plans and local response to the Winterbourne Concordat.
- 3.6 The proposals in this paper – the two workstreams - set out how the objectives within the Learning Disability Plan on Page will be delivered.

4.0 KEY ISSUES FOR CONSIDERATION

- 4.1 The development of a joint Learning Disabilities Strategy for Bury would require a commitment from relevant partners (Bury CCG, Bury Council's Department for Communities & Wellbeing, Bury Council's Department for Children, Young People & Culture) to undertake the work and provide the corresponding staffing resource.

5.0 PROGRESS SO FAR

- 5.1 To date, a draft Action Plan has been produced with two distinct sections (immediate priorities and strategic work), which outline how future work to improve learning disability services will be taken forward.

6.0 LINKS TO THE HEALTH AND WELLBEING STRATEGY

- 6.1 The refresh of the Learning Disability Strategy for Bury is aligned to the following Health and Wellbeing Strategy themes:

- (i) Priority one: Ensuring a positive start to life for children, young people and families
- (ii) Priority two: Ensuring a healthy lifestyle and behaviours in all actions and activities
- (iii) Priority three: Helping to build strong communities, wellbeing and mental health

7.0 CONCLUSIONS

- 7.1 The two workstreams outlined in the Action Plan will provide a framework to improve learning disability services locally, amongst all key partners in health, education and social care.

8.0 NEXT STEPS

- 8.1 Within the next 3 months:
- (i) A full project plan for the refresh of the Bury Learning Disability Strategy will be produced, subject to the commitment and resource of all relevant partners.

- (ii) The draft Action Plan (at Appendix 2 and 3) will be sent to the Winterbourne View Joint Improvement Programme (JIP) Team to provide further assurance regarding Bury's response to the Winterbourne View Concordat.
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List of Background Papers:-

Appendix 1: Learning Disability Plan on a Page

Appendix 2: Immediate priorities emerging from the Winterbourne Concordat

Appendix 3: Strategic Development Work – actions to be considered as part of the refresh of the Learning Disability Strategy

Appendix 4: DH Winterbourne View Review, Concordat: Programme of Action (Department of Health, December 2012)

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